

St Albans City and District Council Housing Land Supply Position – 1 April 2016 Baseline (Published July 2016)

This paper records the St Albans City and District housing land supply and housing trajectory position at a 1 April 2016 base date.

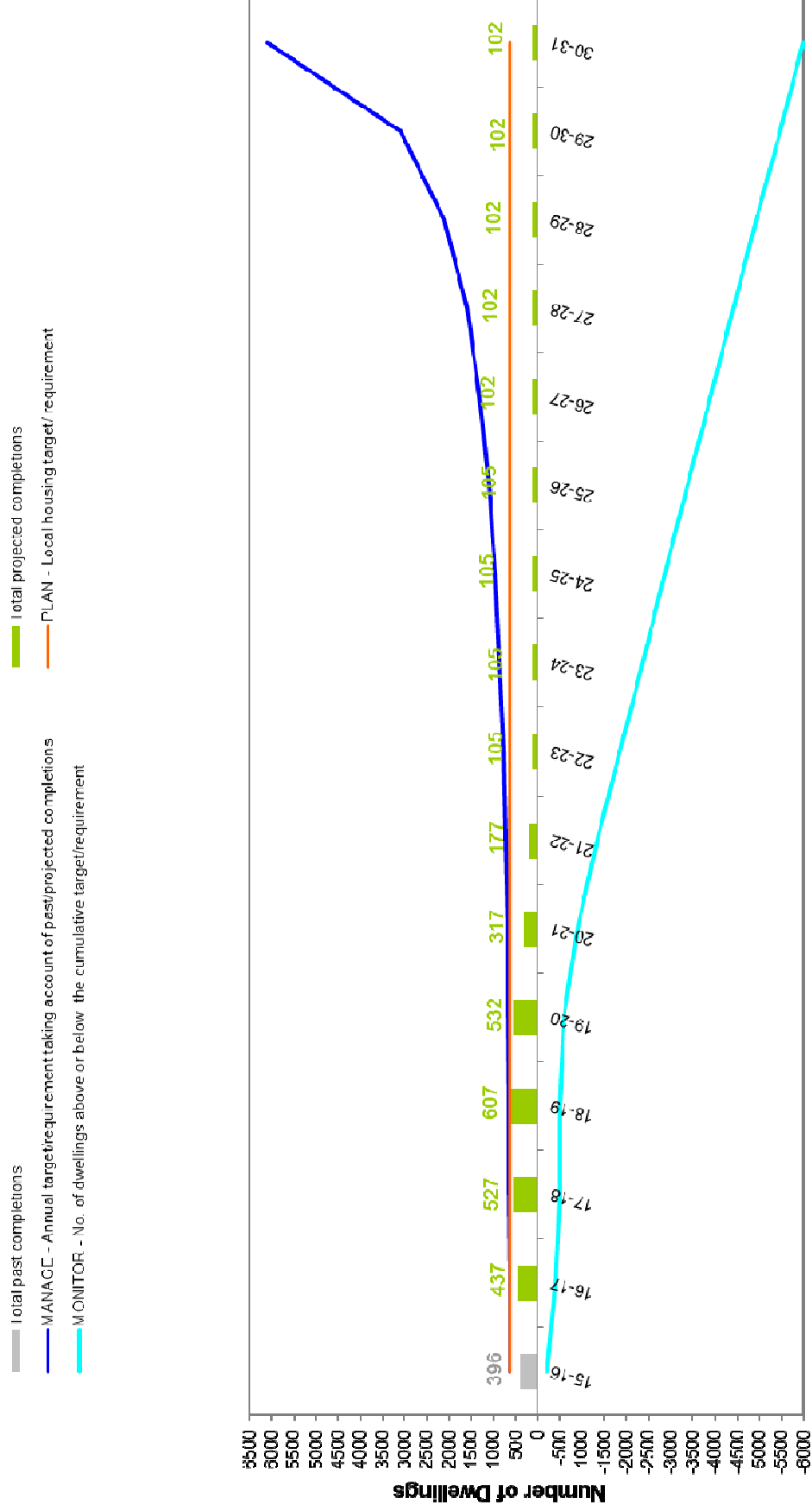
St Albans Housing Trajectory is normally published in December in the Authority's Monitoring Report, but the trajectory has been published early this year due to preparation work for the submission of the Strategic Local Plan (SLP).

The following two charts and tables show the land supply position with and without an implemented Strategic Local Plan. Chart 1 shows the land supply as calculated for the SLP and includes proposed Broad Locations. Chart 2 shows the land supply as calculated for the Authorities Monitoring Report and does not include proposed Broad Locations.

Further below are the 1 April 2016 baseline Housing Land Supply Schedule and an explanation of the windfall calculations used within the SLP housing trajectory.

Chart 2 (AMR)

St Albans District Council Housing Trajectory



Year (1 April to 31 March)

Trajectory Data 2015/16

	15-16	16-17	17-18	18-19	19-20	20-21	21-22	22-23
Total past completions	396							
Total projected completions		437	527	607	532	317	177	105
Cumulative completions	396	833	1,360	1,966	2,498	2,816	2,993	3,098
PLAN - Local housing target/ requirement	619	619	619	619	619	619	619	619
MONITOR - No. of dwellings above or below the cumulative target/requirement	-223	-406	-497	-510	-597	-898	1,340	-1,854
MANAGE – Annual target/requirement taking account of past/projected completions	619	634	648	657	661	673	709	768

	23-24	24-25	25-26	26-27	27-28	28-29	29-30	30-31
Total past completions								
Total projected completions	105	105	105	102	102	102	102	102
Cumulative completions	3,203	3,308	3,413	3,515	3,617	3,719	3,821	3,923
PLAN - Local housing target/ requirement	619	619	619	619	619	619	619	619
MONITOR - No. of dwellings above or below the cumulative target/requirement	-2,368	-2,882	-3,396	-3,913	-4,430	-4,947	-5,464	-5,981
MANAGE – Annual target/requirement taking account of past/projected completions	851	957	1099	1,298	1,597	2,096	3,093	6,083

Ref	PP	Site Name	Est Units to be Built	Losses	Net Comp	2017-2031												Comments	
						2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028		2029
TBA1 Site A	5/2013/04 06	Building Research Establishment (north & north east areas), Bucknalls Drive, Bricket Wood	100		0	33	33	34											Permitted under appeal. PDL
TBA11 9	5/2015/13 86 5/2012/28 31	Chester Nursery, 42 Oaklands Lane, Smallford	22		0	12	10												Outline only. Allowed on Appeal. Predominantly GB GF
1194	5/2009/24 71 5/2014/09 40	Beaumont School & land to north of, Winches Farm, Hatfield Road, St Albans	75		0	25	25	25											Extension of time application pending (5/2015/0797) Reserved matters (5/2015/1713) to be recommended for approval subject to S106. GF
			230	0	0	0	87	84	59	0	0	0	0	0	0	0	0	0	
5. Where full, outline or reserved matters at post-committee resolution subject to S106 negotiations																			
RS102		Former Ariston Works, (Fire Station), Harpenden Road, St Albans	48		0														Being sold for residential by HCC. Council resolved to approve if a planning agreement is completed. Land Stability Report to be updated by HCC following emergence of sinkhole in nearby area. PDL

Ref	PP	Site Name	Est Units to be Built	Losses	Net Comp													Comments									
						2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028		2029	2030	2031						
TBA2	5/2015/09 90	Harperbury Hospital (Kingsley Green)	206		0		50	50	50	50	56															Large scale redundant buildings. Permission Granted subject to S106. PDL	
			254	0	0		50	50	50	56	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0		
6. With application submitted																											
TBA83	5/2015/06 44 5/2015/34 28	Radio Nurseries & 54 Oaklands Lane	28		0																						GB. GF. 5/2015/0644 Refused. Appeal to be decided. 5/2015/3428 Pending.
TBA87	5/2014/09 05	Provence Private Hire, Heath Farm Lane	10		0																						if approved this will supersede 5/2013/0298 in section 2 above
TBA120	5/2015/33 44	Maryland Convent And Residential Home 29 Townsend Drive St Albans Hertfordshire	48			24	24																				Age restricted (over 55s) PDL
TBA100	5/2015/08 89	2 Sun Lane Harpenden	6																								Refused March 2016. Awaiting appeal decision. PDL

Ref	PP	Site Name	Est Units to be Built	Losses	Net Comp	Comments											
						2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028
9. SHLAA Sites & other sites																	
TBA1 Site B		Building Research Establishment (north & north east areas), Bucknalls Drive, Bricket Wood	50		0												Potential capacity for further 50. PDL
TBA43		HSBC, Smug Oak Lane, Bricket Wood	138		0	69	69										Sold by HSBC to residential developer & active discussions ongoing. 5/2013/2119 for 167 refused. 5/2014/3250 for 138 refused. Inspectors report sent to Secretary of State - decision due by 30 June 2016.PDL
RG11		Oaklands College, Smallford Campus, Hatfield Road, St Albans	348		0												Comprehensive redevelopment to provide new and refurbished college buildings, enabling residential development of 348 dwellings, car parking, associated access and landscaping, including demolition of existing buildings. 5/2013/2589 refused. Appeal Hearing due May 2016 GF

Ref	PP	Site Name	Est Units to be Built	Losses	Net Comp	2017											Comments		
						2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027		2028	2029
TBA71		North Orbital Road, St Albans	33		0														Outline application 5/2013/3383 refused, appeal dismissed. Rear of Ayletts Nursery
RL974		72 High Street, London Colney	7		0														Currently in employment use. Application for housing in 5/2006/1047 refused. PDL
TBA4		80-82 Mount Pleasant Lane	6		0														Owner submitted application, then withdrew & ceased communication. Site subsequently sold . GF
TBA13		Land at Cherry Tree Lane, near Hemel Hempstead (Policy 26 – Land for Employment at North East Hemel Hempstead)	120		0		40	40	40										part of Spencer's Park site, supported by Dacorun, HCA and landowner. Partial permission for access. Forms part of East Hemel Broad Location. GF (not GB)
TBA16		Cottonmill Youth Club	8		0														Council owned. Residential use likely over time. Mostly derelict. PDL
TBA23		63 High Street, Harpenden	8		0														Permission for office. Residential likely over time. PDL

Ref	PP	Site Name	Est Units to be Built	Losses	Net Comp	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	Comments
						8	21	0	60	65	0	0	0	0	0	0	0	0	0	0	
13 Based on Office to Residential Prior Approval with Permission																					
TBA99	5/2013/20 21	Station House 2-6 Station Approach Harpenden	12		0		12														
TBA10 1	5/2014/00 63	Oak Court Business Centre, 14 Sandridge Park, Porters Wood, St Albans	14		0	14															
TBA10 6	5/2014/27 18	4-6 Upper Marlborough Road	11		0	11															
TBA10 4	5/2015/35 75	Smug Oak Green Business Centre, Lye Lane, Bricket Wood	48		0		24	24													Supersedes 15/2473 for 17 dwellings. PDL
TBA12 3	5/2015/06 83	3 Sandridge Park, Porters Wood, St Albans	6		0																
TBA14	5/2014/24 28	Hertfordshire House, Civic Close, St Albans, AL1 3JZ	18		0					9	9										Part of Civic Centre Site. 18 of assumed total of 70. See section 7. PDL

Five Year Land Supply

Total 5 year supply at 1.04.2016	2,420
Land supply at 436 dpa + 5%	5.28
Land supply at 586 dpa + 5%	3.93
Land supply at 6619 dpa + 5%	3.72

The revocation of the East of England Plan left St Albans District Council without a definitive housing target. In a Court of Appeal Decision in December 2013 (the Hunston Case) judges decided that, in the absence of a Development Plan figure, the most-up-to-date figures for full objectively assessed needs should be used. It is therefore considered that the 2014 based Household Projection figures (1991-2039), published by the Department for Communities and Local Government (DCLG) in July 2016 is the figure to use for this purpose. This, as a proxy for full, objectively assessed needs for housing, without any moderation, is 619.

In December 2015 the Council approved for the SLP a “full objectively assessed needs” figure of 436 dwellings per annum.

The SHMA 5 year net migration-lead figure is 586 dwellings per annum.

Estimated Windfall Calculations

NPPF Annex 2: Glossary - Windfall sites - Sites which have not been specifically identified as available in the Local Plan process. They normally comprise previously-developed sites that have unexpectedly become available.

NPPF paragraph 48 - Local planning authorities may make an allowance for windfall sites in the five-year supply if they have compelling evidence that such sites have consistently become available in the local area and will continue to provide a reliable source of supply. Any allowance should be realistic having regard to the Strategic Housing Land Availability Assessment, historic windfall delivery rates and expected future trends, and should not include residential gardens.

Large Sites

Windfall on large sites was calculated to be 38 per annum. This figure was calculated by counting the number of completions on sites not previously recorded in the Council’s published 5 year land supply information (Authority’s Monitoring Reports), starting at the earliest point at which SADC data was recorded in this way, which was April 2007. The supply information included all “estimated” sites that the local planning authority considered deliverable. The actual delivery has been examined across the subsequent years’ corresponding completions data. This calculation gave a total over 9 years of 338 completions, an average of 38 per annum. This figure does not include garden land.

Past Completions

Year	Large Sites
2007-08	0
2008-09	17
2009-10	9
2010-11	14
2011-12	52
2012-13	20
2013-14	44
2014-15	64
2015-16	118
Total	338
Annual Average	38

Small Sites

The NPPF requires exclusion of garden land from this estimate. 39% of outstanding small permissions are on garden land, leaving 61% PDL. The average number of completions per annum on small sites in the last five years is 58. Taking 61% of 58 gives a rounded figure of 35. This figure added to the average completions from Conversions (29) is 64.

Past Completions

Year	Small	Conversions
11-12	86	35
12-13	57	-4
13-14	52	29
14-15	17	33
15-16	76	50
Total	288	143
Annual Average	58	29

In summary, the average PDL completions = 102 per annum (Large 38 + Conversions & Small 64)

For future five year land supply purposes it is conservatively assumed that windfalls should be taken into account on a rising scale of this average, that is 50% assumed completions in the first year, 75% in the second, 85% in the third, 90% in the fourth and up to 100% by the fifth and subsequent years.

Estimated Future Windfall Completions

	Large	Small Sites & Conversions	Total
Year 1	19	32	51
Year 2	29	48	77
Year 3	32	54	87
Year 4	34	58	92
Year 5	38	64	102
Total 5 year completions			408